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1 Introduction

1.1 The Local Development Scheme (LDS) has been prepared as a requirement of the Planning and Compulsory Act 2004, (as amended by the Localism Act 2011). The LDS sets out the commitment of North Devon and Torridge District Councils to the production of various planning documents that will form the principal element of the area's Development Plan.

1.2 The LDS has been produced to give local residents and other interested parties information on Local Development Documents the Councils are currently preparing, as well as those planned and the timetable for the stages of document preparation and adoption. It also sets out the resources available for the production of the stated documents and the risks associated with their preparation in respect of programmed delivery.

1.3 This LDS replaces the previous version published in June 2015; it will be effective from May 2016 and will last for 3 years. The LDS will be subject to assessment and monitoring through the Authority Monitoring Reports to be produced on a yearly basis by both Torridge and North Devon Councils.

The Plan Making System

1.4 The introduction of the Localism Act 2011 signalled changes to the planning system and the way in which development plans are prepared. Some of the main changes are:

- the introduction of neighbourhood planning;
- a duty to cooperate with neighbouring authorities; and
- a move away from producing Local Development Frameworks with a suite of Development Plan Documents to producing new style Local Plans.

1.5 The North Devon and Torridge Local Plan, which is the focus of this LDS, has been prepared to take account of the above and national planning policy as provided by the National Planning Policy Framework and National Planning Practice Guidance.

North Devon and Torridge Development Plan Documents

1.6 Development Plan Documents (DPDs) have a statutory status and carry the most weight when making decisions on planning applications. DPDs are subject to formal public consultation and examination by an independent planning inspector.

1.7 The Development Plan for northern Devon currently consists of the Devon Waste Plan (adopted December 2014) together with "saved" policies from the following Local Plans:

- North Devon Local Plan 1995 to 2011 (adopted July 2006);
- Torridge District Local Plan 1997 to 2011 (adopted Sept 2004); and
- Devon County Minerals Local Plan (adopted June 2004).

1.8 The "saved" policies of the North Devon and Torridge District Local Plans, set out in Appendix 1, will remain in effect as part of the area's Development Plan until superseded by the adoption of the North Devon and Torridge Local Plan.

1.9 The future Development Plan for North Devon and Torridge will principally comprise the following:

- North Devon and Torridge Local Plan 2011 - 2031;

- North Devon and Torridge Traveller Site Allocations DPD; and
- Neighbourhood Development Plans form part of the statutory development plan. They are a new tier of plan introduced by the Localism Act 2011 to be produced by local communities to incorporate local priorities and policies. They are subject to a light touch "examination" and have to be approved in a local referendum.

1.10 To date, across North Devon and Torridge, six Neighbourhood Areas have been formally designated for the following parishes; Barnstaple, Bratton Fleming, Fremington, Georgeham, Bradworthy and Great Torrington.

Other Policy Documents and Guidance

1.11 A range of documents are additionally prepared in support of DPDs, which comprise:

Supplementary Planning Documents

1.12 Supplementary Planning Documents (SPD) expand or add further detail to policies in DPDs; they cannot set new policy. Although not forming part of the Development Plan or being subject to independent examination, they will be subject to rigorous procedures of community involvement in accordance with the Councils' Statement of Community Involvement.

1.13 A number of SPDs and good practice documents have been prepared to support the existing North Devon and Torridge District Local Plans, which have been adopted or endorsed for decision making following public consultation. These documents will continue to be taken into account in considering planning applications as long as they remain linked to "saved" policies or until such time as they are formally withdrawn.

Community Infrastructure Levy Charging Schedule

1.14 The Community Infrastructure Levy (CIL) is a mechanism for raising funds from new development for essential infrastructure. It will largely - but not completely - replace the current system of financial contributions and planning obligations ('Section 106 agreements'). Under the CIL regulations, limitations have been placed on the ability of councils to use S106 monies to provide for infrastructure beyond the mitigation of specific developments.

1.15 The North Devon and Torridge Community Infrastructure Levy draft Charging Schedules were originally issued concurrently for consultation with the Publication North Devon and Torridge Local Plan . Following an update to Economic Viability Assessments, it will be necessary to reconsult regarding revised draft charging schedules, the outcome of which will be submitted for independent examination.

Statement of Community Involvement

1.16 The Statement of Community Involvement (SCI) sets out how the local planning authority intends to consult and involve the community and stakeholders in the preparation and review of DPDs and in the development management process.

1.17 Although North Devon and Torridge District Councils are preparing a joint Local Plan, individual local planning authorities are required to produce their own SCIs. North Devon Council adopted its SCI in January 2015 and Torridge District Council in November 2014.

Authority Monitoring Report

1.18 The Authority Monitoring Report replaces the Annual Monitoring Report previously used to monitor the performance of the Local Development Framework. The local planning authorities are required to produce reports containing information on the implementation of the LDS, report any activity relating to the duty to cooperate and the extent to which the planning policies set out in the local plan are being achieved. The most recent Authority Monitoring Reports are published on the Councils websites.

Availability of related information

1.19 The LDS together with other relevant documents are available for inspection at Lynton House, Barnstaple and Riverbank House, Bideford and electronically on the Councils' websites: www.torrige.gov.uk/planningpolicy or www.northdevon.gov.uk/planning/

1.20 For further details or advice, please contact the Councils by telephone on 01271 327711 (North Devon) or 01237 428700 (Torrige) or write to the Planning Policy Team at one of the following addresses:

Planning Policy Team
North Devon Council
Lynton House
Barnstaple
EX31 1DG

Planning Policy Team
Torrige District Council
Riverbank House
Bideford
EX39 2QG

2 The Project Plan – from May 2016 onwards

2.1 The following section sets out the project plan for each DPD that North Devon and Torridge Councils intend to produce over the next three years and, the Neighbourhood Plans that qualifying bodies have indicated that they intend to produce in North Devon and Torridge. For each document, the project plan sets out:

- the title of the document;
- a brief description of its role;
- the area it will cover; and
- projected dates for the milestones in the document's preparation.

2.2 In terms of political management, a Joint Local Development Plan Working Group for North Devon and Torridge District Councils guides progress on planning policy documents. All key stages require endorsement by the respective Councils, including the North Devon Council Executive and the Torridge District Council Community and Resources Committee.

Local Plan Documents

2.3 The regulatory requirements in Development Plan Document Preparation

Table 2.1 Regulated Local Plan Stages

Public Participation in the Preparation of the Plan	Regulation 18	This stage involves the preparation of the evidence base and other supporting information before the formal publication of the Plan. This will involve one or more opportunities for stakeholders and interested parties to comment on the content of the proposed subject and proposed Local Plan Document. There will likely be constant informal engagement with a number of stakeholders outside of specific consultation period.
Public Participation on the Publication Draft	Regulation 19 & 20	The publication of the Plan in a form which the district council(s) believe to be sound, together with all documents on which the Plan relies. The Plan will be subject to a six week period of public consultation relating to the legal compliance and soundness of the Plan. The Councils will analyse the received comments and identify issues raised as a result of the consultation exercise.
Submission	Regulation 22	The Plan and related documents, including Sustainability Appraisal is submitted by the Council(s) to the Secretary of State together with a summary of representation received to the Plan. The Examination of the Plan starts at this point.
Examination	Regulation 24	The Examination will include hearing sessions; roundtable discussions where the Inspector will explore issues relating to the soundness and legal compliance of the Plan. The detail of the hearing sessions will be published six weeks in advance.
Inspector's Report	Regulation 25	The Inspector will issue an Examination report to the Council(s). The Inspector's report will set out whether the Plan is legally compliant and sound. If requested by the Local Planning Authority it will also set out any changes (modifications) considered necessary to make the Plan sound.

Adoption	Regulation 26	The final stage in the process is the formal Council adoption of the Plan. From the point of adoption the Plan will form part of the area's development plan.
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2.4 The regulatory requirements for the production of neighbourhood plans are provided by the Neighbourhood Planning (General) Regulations 2012 (as amended) and Schedule 4B of the Town and Country Planning Act 1990 (as amended) which differ from the above local plan requirements. The formal steps to producing a Neighbourhood Plan by a qualifying body are as follows:

Table 2.2 Regulated Neighbourhood Plan Stages

Application for designation of a neighbourhood area	Regulation 5	This is the stage whereby a qualifying body submits an application to the local authority which must include the following; <ol style="list-style-type: none"> 1. A map which identifies the area to which the area application relates 2. A statement explaining why this area is considered appropriate to be designated as a neighbourhood area; and 3. A statement that the organisation or body making the area application is a relevant body for the purposes of Section 61G of the Town and Country Planning Act 1990.
Publicising an area application	Regulation 6	This stage requires that as soon as possible after receiving a neighbourhood area application from a relevant body, the local planning authority concerned must publicise a copy of the area application, details of how to make representations and the date by which those representations must be received (at least 6 weeks from the date first publicised).
Publicising designation of a neighbourhood area	Regulation 7	If the local planning authority proceeds by designating a neighbourhood area, it is required that they publicise details of the neighbourhood area, and the relevant qualifying body responsible for the application. If the local planning authority decides to refuse to designate a neighbourhood area, the Local Planning Authority must publish details relating to the decision, justification and where the decision document may be viewed.
Pre-submission consultation and publicity	Regulation 14	Prior to submitting a plan proposal to the local planning authority, the qualifying body must publicise details regarding the proposed neighbourhood plan, where the neighbourhood plan can be viewed, how to make representations and the deadline for making representations (at least 6 weeks from first publicised). The qualifying body must also consult any consultation body required, and send a copy of the proposed neighbourhood plan to the local planning authority.

Neighbourhood Plan Proposals	Regulation 15	The submission of the neighbourhood plan proposals to the local planning authority must include details regarding the location of the neighbourhood area, a consultation statement, the proposed neighbourhood development plan and a statement which identifies how the proposed development plan complies with Paragraph 8 of Schedule 4B to the Town and Country Planning Act 1990.
Publicising a plan proposal	Regulation 16	This is the stage whereby the local planning authority publicises details regarding the neighbourhood plan proposals, and how to make representations.
Submission of a neighbourhood plan proposal for examination	Regulation 17	The local planning authority must send the following to the appointed examiner; the plan proposal, the documents submitted by the qualifying body, information regarding regulation 102A of the Conservation of Habitats and Species regulations (if required), and a copy of any representations which have been made in accordance with regulation 16.
Publication of the examiner's report and neighbourhood plan proposal decisions	Regulation 18	This is the stage where the local planning authority decide whether to accept, suggest modifications, or refuse a plan proposal. As soon as possible after making a decision, the local planning authority must publish the decision and justifications, where the decision may be located and the report made by the examiner must be made available to the public (if decision requires modifications outlined in examiners).
Referendum	Schedule 4B, Regulation 14 of the Town and Country Planning Act 1990 (as amended)	This stage requires that a referendum must be held prior to neighbourhood plan adoption. Schedule 4B, Regulation 14 of the Town and Country Planning Act requires that the arrangements of a referendum are to be prepared by local planning authorities, and details must be publicised relating to the referendum and the entitlement to vote.
Adoption	Regulation 20	As soon as possible after making a neighbourhood development plan under section 38A (4) of the 2004 Act, a local planning authority must publish the neighbourhood development plan, and where the 'plan' may be viewed. Regulation 20 also requires that the local planning authority notify any person, who has required to be notified.

Development Plan Documents (DPDs)

(1) North Devon and Torridge Local Plan

Role

2.5 The purpose of the North Devon and Torridge Local Plan is to deliver a long-term vision for northern Devon that secures sustainable development to meet assessed needs and demands across its towns, villages and countryside. The Local Plan will set out how the vision will be delivered through a strategy of supporting, distributing and delivering sustainable development and growth whilst protecting the environment. It will introduce strategic policies and provisions for new development for a range of uses, including housing (including affordable housing and gypsies and travellers accommodation), employment, infrastructure, retail and community services. The Local Plan also comprises of development management policies on matters such as the principle of development, design, amenity and more, of which planning applications are considered against. The Local Plan also contains site allocation policies for housing sites and economic development land which is based on evidence resulting from research conducted by approved consultants that identified the need for housing and employment supply over the plan period.

Coverage

2.6 The Local Plan covers the districts of North Devon and Torridge, but excluding that part of North Devon district within Exmoor National Park.

The following key stages of preparation have been completed in relation to the North Devon and Torridge District Local Plan:

- Pre-Publication consultation (January - March 2013)
- Part Three (Village Plans) – targeted consultation with Parish Councils (March-June 2013)
- Publication Local Plan consultation (June - August 2014) and Proposed Main Changes consultation (March - April 2015).
- Consultation on the Starter Homes proposed policy, Affordable Housing and Wind Energy Development Policy Options (October - December 2015)
- Consultation on the proposed policy on Wind Energy Development and additional proposed main changes to the Starter Homes Exceptions Site policy (February - March 2016)

The following Key Milestones and expected dates of completion relate to the progress of the forthcoming North Devon and Torridge District Local Plan

Table 2.3

Stage	Dates
Submission to Secretary of State	May 2016
Examination in Public (Hearing Sessions)	September 2016
Receipt of Inspector's Report	March 2017
Adoption of Plan	April 2017

(2) North Devon and Torridge Traveller Site Allocations (DPD)

Role

2.7 The purpose of the North Devon and Torridge Traveller Site Allocations (DPD) is to facilitate the provision of appropriate sites to meet the accommodation needs and demands of travellers in northern Devon. It is the intention that, in line with national planning policy, sites will be identified and allocated to meet the assessed housing needs of travellers. A separate Traveller DPD will allocate sites for traveller accommodation and ensure that a five year land supply is maintained. A Traveller Accommodation Assessment has been undertaken in partnership with other local authorities across Devon, which provides evidence on traveller accommodation needs and demands which will inform this DPD.

Coverage

2.8 The DPD covers the districts of North Devon and Torridge, but excluding that part of North Devon district within Exmoor National Park.

The following Key Milestones and expected dates of completion relate to the progress of the forthcoming North Devon and Torridge Traveller Site Allocation DPD

Table 2.4

Stage	Dates
Public Participation in the Preparation of the Plan	July - August 2016
Public Participation on the Publication Draft	May 2017
Public Participation on Publication Document	October - November 2017
Submission to Secretary of State	February 2018
Examination in Public (Hearing Sessions)	April 2018
Receipt of Inspector's Report	June 2018
Adoption of Development Plan Document	July 2018

Neighbourhood Planning

2.9 This section sets out the Neighbourhood Plans which are being undertaken across northern Devon. Each Neighbourhood Plan listed below includes details of the proposed timetable for adoption; this information supplied is provided by the relevant qualifying body and may be subject to change.

North Devon

(1) Barnstaple Town Neighbourhood Plan

Role:

2.10 Barnstaple Town Council have expressed an intention to prepare a neighbourhood plan featuring local policies to help shape the neighbourhood, ensure new developments meets local community needs, prioritise community infrastructure and provide local detail for strategic local plan policies.

Coverage

2.11 The Neighbourhood Plan covers the parish of Barnstaple within the North Devon District.

The following key stages of preparation have been completed in relation to the Barnstaple Neighbourhood Plan

- Neighbourhood Plan area designation (April 2016)

As a result of the very recent designation of the Barnstaple Neighbourhood Plan area, key milestone dates have yet to be confirmed by Barnstaple Town Council for its forthcoming progress.

Table 2.5

Stage	Dates
Town Council prepares and submits draft Neighbourhood Plan to the local planning authority	
Local planning authority Public Participation on draft Neighbourhood Plan	
Examination of the draft Neighbourhood Plan (by an independent examiner)	
Referendum (organised and managed by the local planning authority)	
Adoption of Neighbourhood Plan	

(2) Bratton Fleming Neighbourhood Plan

Role

2.12 Bratton Fleming Parish Council have expressed an intention to prepare a neighbourhood plan. It will establish local policies to help shape the neighbourhood, ensure new development meets local community needs, prioritise community infrastructure and provide local detail for strategic local plan policies.

Coverage

2.13 The Neighbourhood Plan covers the parish of Bratton Fleming within the North Devon District.

The following key stages of preparation have been completed in relation to the Bratton Fleming Neighbourhood Plan

- Neighbourhood Plan area designation (November 2015)

The following key milestones and expected dates of completion relate to the forthcoming progress of the Bratton Fleming Neighbourhood Plan.

Table 2.6

Stage	Dates
Parish Council prepares and submits draft Neighbourhood Plan to the local planning authority	October 2016
Local planning authority Public Participation on draft Neighbourhood Plan	November 2016
Examination of the draft Neighbourhood Plan (by an independent examiner)	April 2017
Referendum (organised and managed by the local planning authority)	July 2017
Adoption of Neighbourhood Plan	August 2017

(3) Fremington Neighbourhood Plan

Role

2.14 Fremington Parish Council have expressed an intention to prepare a neighbourhood plan. It will establish local policies to help shape the neighbourhood, ensure new development meets local community needs, prioritise community infrastructure and provide local detail for strategic local plan policies.

Coverage

2.15 The Neighbourhood Plan covers the parish of Fremington within the North Devon District.

The following key stages of preparation have been completed in relation to the Fremington Neighbourhood Plan

- Neighbourhood Plan area designation (November 2015)

The following key milestones and expected dates of completion relate to the forthcoming progress of the Fremington Neighbourhood Plan.

Table 2.7

Stage	Dates
Parish Council prepares and submits draft Neighbourhood Plan to the local planning authority	October 2016
Local planning authority Public Participation on draft Neighbourhood Plan	November 2016
Examination of the draft Neighbourhood Plan (by an independent examiner)	April 2017

Stage	Dates
Referendum (organised and managed by the local planning authority)	July 2017
Adoption of Neighbourhood Plan	August 2017

(4) Georgeham Neighbourhood Plan

Role

2.16 Georgeham Parish Council have expressed an intention to prepare a neighbourhood plan. It will establish local policies to help shape the neighbourhood, ensure new development meets local community needs, prioritise community infrastructure and provide local detail for strategic local plan policies.

Coverage

2.17 The Neighbourhood Plan covers the parish of Georgeham within the North Devon District.

The following key stages of preparation have been completed in relation to the Georgeham Neighbourhood Plan

- Neighbourhood Plan area designation (December 2015)

The following key milestones and expected dates of completion relate to the forthcoming progress of the Georgeham Neighbourhood Plan.

Table 2.8

Stage	Dates
Parish Council prepares and submits draft Neighbourhood Plan to the local planning authority	October 2016
Local planning authority Public Participation on draft Neighbourhood Plan	November 2016
Examination of the draft Neighbourhood Plan (by an independent examiner)	April 2017
Referendum (organised and managed by the local planning authority)	July 2017
Adoption of Neighbourhood Plan	August 2017

Torrige

(4) Bradworthy Neighbourhood Plan

Role

2.18 Bradworthy Parish Council have expressed an intention to prepare a neighbourhood plan. It will establish local policies to help shape the neighbourhood, ensure new developments meets local community needs, prioritise community infrastructure and provide local detail for strategic local plan policies.

Coverage

2.19 The Neighbourhood Plan covers the parish of Bradworthy within the Torridge district.

The following key stages of preparation have been completed in relation to the Bradworthy Neighbourhood Plan

- Neighbourhood Plan area designation (January 2016)

The following key milestones and expected dates of completion relate to the forthcoming progress of the Bradworthy Neighbourhood Plan.

Table 2.9

Stage	Dates
Parish Council prepares and submits draft Neighbourhood Plan to the local planning authority	31st May 2016
Local planning authority Public Participation on draft Neighbourhood Plan	30th June 2016
Examination of the draft Neighbourhood Plan (by an independent examiner)	21st August 2016
Referendum (organised and managed by the local planning authority)	30th November 2016
Adoption of Neighbourhood Plan	31st March 2017

(5) Great Torrington Neighbourhood Plan

Role

2.20 Great Torrington Town Council have expressed an intention to prepare a neighbourhood plan. It will establish local policies to help shape the neighbourhood, ensure new development meets local community needs, prioritise community infrastructure and provide local detail for strategic local plan policies.

Coverage

2.21 The Neighbourhood Plan covers the parish of Great Torrington within Torridge district.

The following key stages of preparation have been completed in relation to the Great Torrington Neighbourhood Plan

- Neighbourhood Plan area designation (November 2014)

The following key milestones and expected dates of completion relate to the forthcoming progress of the Great Torrington Neighbourhood Plan.

Table 2.10

Stage	Dates
Town Council prepares and submits draft Neighbourhood Plan to the local planning authority	July 2016
Local planning authority Public Participation on draft Neighbourhood Plan	July-September 2016
Examination of the draft Neighbourhood Plan (by an independent examiner)	October-November 2016
Referendum (organised and managed by the local planning authority)	January-February 2017
Adoption of Neighbourhood Plan	March 2017

Supplementary Planning Documents

2.22 In addition to reviewing existing SPDs, the following new SPDs are proposed to be jointly prepared by North Devon and Torridge District Councils:

- Affordable Housing Code of Practice;
- Guidance on Rural Worker Accommodation;
- Northern Devon Design Guide;
- Provision of Green infrastructure Code of Practice; and
- Guidance on Undesignated Heritage Assets.

2.23 The following development briefs will be reviewed by North Devon Council:

- Development Brief for Seven Brethren, Barnstaple; and
- Development Brief for Queen Street/Bear Street, Barnstaple.

2.24 The following development brief will be reviewed by Torridge District Council:

- Winkleigh Airfield Development Brief

2.25 The proposed SPDs are not programmed within the LDS, as they are not DPDs. However, as a guide, progress on any SPDs are unlikely to commence until after the adoption of the North Devon and Torridge Local Plan DPD. Earlier preparation may be pursued if resources permit, or if the SPD(s) are determined to be required as a matter of priority, the need for which will be identified through the AMR(s).

3 Supporting Statement

3.1 This statement explains the background and structure of the North Devon and Torridge Local Plan, the evidence base, and monitoring and review processes.

3.2 In terms of political management, a Joint Local Development Plan Working Group for North Devon and Torridge Councils guides progress on planning policy documents. All key stages require endorsement by the respective Councils, including the North Devon Council Executive and Torridge Community and Resources Committee.

Local Plan Structure

3.3 The local development plan will comprise the North Devon and Torridge Local Plan, together with a Traveller Site Allocations DPD, and any adopted neighbourhood development plan within the district areas of Torridge and North Devon. The Local Plan will be additionally supported by relevant SPDs.

Local Plan Evidence Base

3.4 The evidence base is a key feature of the North Devon and Torridge Local Plan. It seeks to ensure that the development plan's proposals are soundly based. To ensure this a number of specialist studies and research projects have been undertaken. The documents prepared to support the Local Plan are set out below and are available to view on the Councils' websites: torridge.gov.uk/planningpolicy and www.northdevon.gov.uk/planning/

3.5 An Infrastructure Delivery Plan has also been prepared to identify the nature, location and estimated cost of the principal elements of infrastructure to support development proposed in the Local Plan. It will serve to improve lines of communication between key delivery agencies and the local planning authorities, including identifying opportunities for integrated and more efficient service delivery and better use of assets.

3.6 Community Infrastructure Levy (CIL) Charging Schedules are being produced to sit alongside the planning policy documents – they will not form part of the statutory development plan. They will set a locally based infrastructure tariff which means that developers have more certainty over what they will have to contribute towards strategic infrastructure. They spread the cost of providing infrastructure over a wider range of developments and provides a fund to put in place essential infrastructure.

3.7 These technical studies will be reviewed on a regular basis to ensure that the evidence base is kept up to date and reflects local circumstances.

Monitoring

3.8 Monitoring is an important part of the plan-making process and will help gauge the effectiveness of policies and proposals.

3.9 Progress in delivering the local plan programme will be reviewed by our project planning system as well as indicated in the Authority Monitoring Reports (AMRs). The AMR will indicate the need for any programme adjustments. Review of the LDS may be required at other times only where significant external changes occur. The anticipated timetables are based on an assessment of likely progress, some elements of which are outside the control of the local planning authority.

3.10 The LDS will be reviewed to monitor the progress made on producing development plan documents. The review will:

- show how the programme is being implemented against set milestones;
- indicate where new matters are to be included; and
- provide an updated programme rolled forward for the following three years, where necessary.

Appraisals and Assessments

3.11 The Local Plan has been subject to a Sustainability Appraisal (SA) which has been integral to each stage of the plan making process. The SA assesses the impact of the Local Plan's objectives, policies and sites having regard to social, environmental and economic factors and helps ensure that the Local Plan accords with the principles of sustainable development.

3.12 The Local Plan is also supported by a number of assessments which form part of a continual review process, which include:

- a Habitats Regulations Assessment (HRA) of the Plan's impact on the network of sites of European importance for nature conservation;
- an Equalities Impact Assessment (EIA) of the Plan's policies on specific groups, as a result of race, gender, sexual orientation, disability, age or religion;
- an Ecosystem Services Assessment of the Plan's policies on the range of ecosystem services;
- a Health Impact Assessment (HIA) that seeks to embed public health across the Plan's strategies and policies and raise awareness amongst strategic partners and service providers. The HIA is designed to systematically assess and illustrate key headline health and wellbeing related factors and become the catalyst for long term solutions to improve health and reduce health inequalities across northern Devon; and
- a Biosphere Reserve Assessment of the Plan's policies towards delivering the spatial objectives of the Biosphere Reserve strategy.

Resources

3.13 Staff resources available to undertake preparation of development plan documents and the research identified in the LDS will comprise of:

- staff resources in the Strategic Development and Planning Service (NDC) and the Planning and Strategic Development Service (TDC), together with other relevant staff in each Council;
- professional and technical support from Devon County Council and other organisations including the Environment Agency, Natural England and the Northern Devon Coast and Countryside Service;
- financial resources in order to engage consultants where there is a lack of expertise or in-house capacity, together with adequate budgetary provision to cover community and key stakeholder consultation and the cost of inspection and examinations in public; and
- financial resources from other organisations, where available, to contribute to the cost of commissioned studies.

3.14 The programme has been arranged to even out the workload from the Publication (pre-submission) to adoption stages. The Councils' approval of the LDS provides a commitment to the principle of making necessary resources available. Joint working by the Planning Policy Teams will help to share costs and provide greater transparency and value for money.

3.15 When necessary, external expertise has been sought to assist in the development of the evidence base. External sources of expertise will continue to be utilised where appropriate, such as on specialist topics or where there is no existing capacity. Devon County Council has provided assistance with transport and infrastructure capacity matters.

Joint Working

3.16 North Devon and Torridge District Councils have consulted neighbouring authorities and non-governmental organisations at all stages in the preparation of the Local Plan and will continue to do so as necessary and in particular on strategic cross boundary matters. The Localism Act and Local Plan Regulations (2012) set out those bodies to which the Duty to Co-operate applies and the NPPF describes the issues that it should address.

3.17 The Councils continue to work closely to prepare the new joint Local Plan for both local authority areas and build a robust evidence base, in order to make the most efficient use of resources and where this makes sound planning sense. Devon County Council has established a protocol signed by all Devon local planning authorities and key organisations. a, The Councils have also signed a duty to cooperate protocol with Exmoor National Park Authority, West Somerset District Council and Somerset County Council. The Councils have also been actively involved in joint projects with neighbouring authorities on subjects such as determining Gypsy and Traveller accommodation needs, preparing Strategic Housing Market Assessments and flood management planning.

Risk Assessment

3.18 A risk assessment of the delivery of the LDS has been undertaken jointly as part of a risk management process so that areas of greatest risk in achieving the overall programme may be identified and appropriate remedial actions put in place. In preparing the scheme, the main areas of risk are identified below together with necessary actions in mitigation:

- adequate staff resources within the Planning Policy teams; the delivery programme will be challenged if staff resources are disrupted, in quantum and experience - minimise the risk by the retention of experienced staff and by timely recruitment to vacancies and as necessary the addition of resource through short-term appointments;
- increased pressures on financial resources; any review of documents is a costly exercise from evidence gathering to examination, including significant stakeholder and community engagement - resource implications, including examination costs are carefully assessed and incorporated within the existing North Devon and Torridge Council budgets;
- focus on identified priorities in the face of potential distractions/alternative project demands - minimise risk by quality project planning, by securing corporate commitment and by effective member engagement;
- achieving a significantly high level of response to a public consultation - the document's delivery programme includes a realistic time for the processing/analysis of consultation responses;

- capacity to undertake a necessary sustainability appraisal and strategic environmental assessment - minimise risk by securing and maintaining adequate capacity and experience within the Councils;
- the soundness of development plan documents - minimise risk by close working with PINS at all milestone stages and prior to submission to the Secretary of State seek a PINS "critical review" of the Development Plan Document;
- the capacity of PINS to undertake the Public Examination in accordance with the timetable indicated;
- legal challenge: a legal challenge may be lodged to any document within six weeks of adoption - minimise risk by ensuring that relevant regulations are followed, by proper auditing of processes and support stakeholder and community engagement in accordance with the SCI;
- programme slippage: unforeseen delays in the production and political approval of plan documents - minimise risk by good project planning that sets realistic dates for key stages and allows for contingency in the programme; and
- capacity of Members to be involved in the process and to deliver strategic priorities - minimise risk by adequate provisions for discussion and involvement at Committees and member groups, by involvement within the SCI process and by training.

Schedule of Saved Policies in North Devon Local Plan (adopted July 2006)

Policy No. Name

STY1 Sub Regional Centre
STY2 Area Centres
STY3 Local Centres
DVS1A Sustainable Development
DVS1 Design
DVS2 Landscaping
DVS3 Amenity Considerations
DVS4 Public Health & Safety
DVS5 High Pressure Gas Main and Air Safeguarding Zone
DVS6 Flooding and Water Quality
DVS7 Sustainable Urban Drainage Systems
ENV1 Development in the Countryside
ENV2 Area of Outstanding Natural Beauty
ENV3 Heritage Coast
ENV4 Exmoor National Park
ENV5 Coastal Preservation Area
ENV6 Areas of Great Landscape Value
ENV7 Agricultural Land
ENV8 Biodiversity
ENV9 International Nature Conservation Sites
ENV10 Sites of Special Scientific Interest
ENV11 Protected Species
ENV12 Locally Important Wildlife or Geological Sites
ENV13 Nationally Important Archaeological Remains
ENV14 Locally Important Archaeological Sites
ENV15 Historic Parks and Gardens
ENV16 Development in Conservation Areas
ENV17 Listed Buildings
ENV18 Locally Important Buildings
TRA1A Promoting Sustainable Transport Choices
TRA6 General Highway Considerations
TRA7 Non Residential Parking
TRA8 Residential Parking
TRA8A Safeguarding Public Car Parks
TRA9 Telecommunications
HSG1A Total Housing Provision
HSG1 The Sequential Approach
HSG2 Development Boundaries
HSG3 Small Villages in Priority Areas for Rural Regeneration
HSG4 Residential Development in Identified Rural Settlements
HSG5 Residential Density
HSG6 Mixed Accommodation
HSG7 Affordable Housing in Residential Schemes
HSG8 Affordable Housing in Rural Areas
HSG9 Permanent Dwellings in the Countryside
HSG9A Permanent Dwellings in the Countryside for Rural Based Industries

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HSG10 Temporary Accommodation on New Farm or Forestry Enterprises
HSG11 Occupancy Conditions
HSG12 Extensions to Small Dwellings in the Countryside
HSG13 The Modifications of a Holiday Condition in a Converted Rural Building
ECN1 Employment on Non Allocated Land in Barnstaple and the Area Centres
ECN2 Safeguarding Employment Land
ECN3 Employment Within or Adjoining a Rural Settlement
ECN4 Employment Development Related to Agriculture
ECN5 The Re-use of Buildings in the Countryside
ECN6 Farm Diversification Schemes
ECN7 Agricultural Buildings
ECN8 Serviced Accommodation
ECN9 Self Catering Accommodation
ECN10 Caravanning & Camping
ECN11 Improvement to Self Catering Accommodation, Caravan and Camping Sites
ECN12 Holiday Occupancy Conditions
ECN13 Visitor Attractions
ECN14 Large Scale and Innovative Projects
ECN15 Renewable Energy
COM1 Retailing Proposals
COM2 Local Shops, Public Houses and Post Offices
COM3 Protecting Local Shops, Public Houses and Post Offices
COM4 Community Facilities
REC1 Indoor Sport and Leisure Facilities
REC2 Sport and Recreation Facilities in Villages
REC3 Sport and Recreation in the Countryside
REC4 Safeguarding Former Transport Routes
REC5 Public Open Space
REC6 Preventing the Loss of Open Space
REC7 Water Based Recreation
REC8 Public Art
BAR1 Residential Development on Previously Developed Sites
BAR2 Residential Development on Greenfield Land
BAR3 Roundswell Strategic Employment Land
BAR3A Herton Technology Park
BAR4 Primary Shopping Areas
BAR5 Secondary Shopping Areas
BAR6 Town Centre Expansion
BAR6D Transshipment Facility
BAR7 Local Shopping Centres
BAR8 Formal Planning Pitches
BAR9 Community Parks & Woodlands
BAR10 Recreational Activities at Portmore
BAR11 Parking for Pilton Schools
BAR12 Roundswell School
BAR13 North Devon College
BAR14 Seven Brethren Regeneration
BAR16 Pedestrian and Cycle Routes
BAR17 Park and Ride Schemes
FRE1 Sampsons Plantation
FRE2 Fremington Army Camp

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FRE4 Redevelopment of Yelland Quay
FRE5 Community Parks & Woodland
FRE6 Community Centre
INS1 Public Open Space Provision
INS2 North Devon Yacht Club
SMO1 Residential Development on Previously Developed Sites
SMO2 Residential Development on Greenfield Sites
SMO3 Pathfields Business Park
SMO3A Livestock Market
SMO4 Hill Village
SMO5 The Town Centre
SMO6 Town Centre Expansion
SMO7 Community Park and Woodland
CHM2 Back Lane Industrial Estate
WIT1 Residential Development
WIT2A Public Open Space Provision
WIT2B Camping Area
WIT3 Footpath Link
BNY1 Residential Development at Joeys Field
BNY2 Village Car Park
BIT1 Public Open Space
BIT2 Village Car Park
BUR1 Residential Development
BUR2 Village Car Park
LAN1 Residential Development
SWM1 Residential Proposals
ILF1 Residential Development on Previously Developed Site
ILF3 Residential Development on Greenfield Sites
ILF4 Workshop Units at Killacleave
ILF5 Primary Shopping Frontage
ILF6 Secondary Shopping Frontages
ILF7 Harbour Development
ILF8 Ilfracombe Harbour Shopping Area
ILF9 The Bus Station
ILF11 Public Open Space Provision at Larkstone, Killacleave and Slade Valley
ILF13 Extension at Ilfracombe Cemetery
BRA1 Braunton Great Field
BRA2 Residential Development on Previously Developed Sites
BRA3 Residential Development on Greenfield Sites
BRA4 Wrafton Glebefield
BRA5 Employment at Velator
BRA6 Braunton Village Centre
BRA7 Public Open Space Provision
CBM1 Combe Martin Field System
CBM2 Residential Development on Previously Developed Sites
CBM2C Residential Development on Land off Spurway Gardens
CBM3 Parkhills Industrial Estate
CBM4 Riverside Walk
CBM5 Public Open Space Provision
CBM6 Combe Martin Cemetery Allocation
WOO2 Woolacombe Shopping Core Area

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WOO3 Woolacombe's Hotels
BER1 Land Adjacent Village Car Park
BRF1A Residential Development in Bratton Fleming
BRF2 Bratton Fleming Industrial Estate
CRY1 Public Open Space Provision
KNW1 Residential Development
NMO1 Lower Poole Farm
NMO2 Residential Development North of Back Lane
NMO3 North Molton Sports Ground
NMO4 Community Woodland
NMO5 Former Primary School
WED1 Public Open Space

Schedule of Saved Policies in Torridge Local Plan (adopted Sept 2004)

Policy No. Name

DVT1 Development in strategic centres
DVT2 Development at rural settlements
DVT2C Development in the open countryside
DVT3 Building conversion in the countryside
DVT4 Replacement buildings in the countryside
DVT5 Mixed use development
DVT6 Local distinctiveness
DVT7 Design considerations
DVT8 Landscaping
DVT9 Open space
DVT11 Impact of development on amenity
DVT12 Pollution and hazardous substances
DVT13 Noise emission and disturbance
DVT14 Areas at risk
DVT15 Adverts and advance directional signs
DVT16 Infrastructure provision
DVT17 Transport routes
DVT18 Impact of development on traffic
DVT19 Access and parking
DVT19 Car park redevelopment
DVT20 Cycle and pedestrian routes
DVT21 Telecommunications development
DVT22 Lines, pipes, and cables
DVT24 Sewerage and drainage
ECD1 Employment land
ECD2 General employment areas (GEAs)
ECD3 Employment development outside GEAs
ECD4 Reuse of employment sites
ECD5 Agricultural development
ECD6 Tourist development criteria
ECD7 Westward Ho!
ECD8 Holiday and seasonal occupancy
HSC1 Housing development
HSC2 Affordable housing
HSC3 Housing and residential estate layouts
HSC4 House extensions and annexes
HSC6 Exceptions housing for local needs
HSC8 Agricultural workers' dwellings
HSC9 Removal of occupancy conditions
HSC10 Temporary agricultural dwellings
HSC11 Gypsy site provision
HSC12 Protection of sport and recreation facilities
HSC13 Play facilities in new housing development
HSC14 Recreation development criteria
HSC14A Access to the countryside
HSC15 Horse related activities

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HSC16 Development in town centres
HSC17 Primary and secondary shopping frontages
HSC18 Shop fronts
HSC19 Major retail development
HSC20 Local shops
HSC21 Retail outlets in the countryside
HSC21A Farm shops
HSC22 Community service development and local services
HSC23 Community hall development
HSC24 Public art
ENV1 Conservation interest
ENV2 Development affecting historic buildings and structures
ENV3 Development affecting conservation areas
ENV4 Archaeological preservation
ENV5 Countryside protection and landscape conservation
ENV6 Designated landscape areas
ENV7 Protection of important nature conservation interests
ENV9 Important wildlife corridors
ENV10 Mitigation and enhancement
BID2 East-the-water
BID3 Old Barnstaple Road
BID5 Moreton park
BID7 Westcombe Lane
BID8 Livestock market
BID9 Diddywell Road
BID10 East-the-Water employment
BID13 Bideford port
BID14 Bridge Street
BID15 Bideford pannier market
BID16 East-the-Water wharves
BID17 Richmond dock
BID26 Middle dock
BID18 Bideford to Appledore railway
BID19 Adjoining Torridge pool
BID24 Seven Oaks
BID27 Kenwith Valley LNR
BID28 Site at Staddon Hill
WHO1 Tourism and recreation sites
WHO3 Recreation development criteria
GT1 South of Juries Lane
GT4 Hatchmoor
GT6 Donnacroft and Hatchmoor fields
GT8 Site west of School Lane
GT9 Great Torrington Commons and conservator lands
GT10 Taddipport
HOL3 East of River Deer
HOL5 East of Trewyn Road
HOL6 Former station site
HOL7 Livestock market site
HOL8 Site west of community college
HOL10 North of Meadow View

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HOL11 Site north of South Arscott
HOL12 North of Stanhope Park
BRD3 East of North Road
HAJ1 East of Station Road
HAJ2 Former Winsford hospital
HAJ3 East of Chapel Farm
HTD1 Eastdown Park
HIB1 West of Barton Meadow
HIB2 Mill Lane
HIB3 North of the village
WINK1 Winkleigh airfield
WINK2 War memorial fields
WINK4 Southeast of the village
BEA1 Towell Meadow
LNG2 Land adjoining community school and hall
PRK1 South of village

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